

RESPONSE TO THE 227 RECOMMENDATIONS OF THE ROYAL COMMISSION AND BOARD OF INQUIRY INTO THE PROTECTION AND DETENTION OF CHILDREN IN THE NORTHERN TERRITORY

The Northern Territory Government has grouped the recommendations of the Royal Commission into work programs to provide a holistic and coordinated response to the challenges raised by the Royal Commission.

The Northern Territory Government will work towards implementing the recommendations identified as *Supported* as specified by the Royal Commission. The Northern Territory Government will undertake further consultation with key stakeholders and planning to implement the intent and direction of recommendations identified as *Supported in Principle*.

Recomme	endation	Response	Work Program
1.01	The Northern Territory and Commonwealth governments establish a program of community engagement to visit communities and communicate the outcomes and recommendations of this report.	Supported in Principle	Community- Led Responses
1.02	Amend the Royal Commissions Act 1902 (Cth) to allow Counsel Assisting to require persons to appear before him/her for examination on oath and to answer questions.	Noted for Action by Others	
1.03	Amend the Royal Commissions Act 1902 (Cth) to grant records relating to vulnerable witnesses (as defined in the Policy and Procedure for Vulnerable Witnesses) in this Royal Commission the same protections as contained in section 60M of the Royal Commissions Act which relate to information obtained or relating to a 'private session'.	Noted for Action by Others	
1.04	Amend the Freedom of Information Act 1982 (Cth) to exempt from its application records relating to vulnerable witnesses (as defined in the Policy and Procedure for Vulnerable Witnesses) in this Royal Commission.	Noted for Action by Others	
2.01	The Northern Territory Government establish mechanisms for children and young people in care and detention to be able to express their views in the development and implementation of laws and policies affecting them, and that those views be given due weight.	Supported	Respect Children's Voices
2.02	 The Northern Territory Government: amend the legislation in the areas of child protection and youth detention to require that children and young people be provided with meaningful opportunities to express their views on the operation of, and amendments to, that legislation and any policy developed to implement that legislation. Establish a mechanism – for example, a representative council of children in out of home care and youth detention – to enable children and young people to participate in the development and implementation of policy relating to, and any rules of, those institutions. 	Supported	Respect Children's Voices
3.01	 The Northern Territory Government conduct a review into: improving cooperation between Northern Territory government and non-government organisations in cross-border jurisdictions on child protection matters, and improving access to high quality education for children in remote communities, especially secondary students. 	Supported in Principle	Coordinated Effort Towards Better Outcomes

Recomm	endation	Response	Work Program
3.02	The Northern, Central, Tiwi and Anindilyakwa Land Councils jointly convene a forum of male children and their advocates, male Elders and ceremonial leaders to review any ceremonial practice which affects the health of male children to ensure compliance with Article 24(3) of the United Nations Convention on the Rights of the Child.	Noted for Action by Others	
6.01	The Productivity Commission undertake a review and audit of Commonwealth expenditure in the Northern Territory in the area of family and children's services relevant to the prevention of harm to children. The review should address co- ordination of programs, funding agreements and selection of service providers, service outputs and evaluations.	Noted for Action by Others	
7.01	The Northern Territory Government and the Commonwealth Governments commit to a 'place- based' approach for the implementation of the relevant recommendations of this report in partnership with local communities. The partnership should be built on the principles of mutual respect, shared commitment, shared responsibility and good faith. The location of the 'place' could be a single community, a group of communities or a region.	Supported	Community- Led Responses
7.02	The purpose of the partnership should be to reach agreement on the strategies, policies and programs needed to provide sustained positive outcomes for children and young people at each 'place'.	Supported	Community- Led Responses
7.03	 The Northern Territory and Commonwealth Governments immediately engage with Aboriginal community representatives to negotiate the broad terms for the partnership and its implementation across the Northern Territory built on the following principles: the best interest of the child local solutions for local problems local decision-making the centrality of family and community to the wellbeing of children and young people the Northern Territory Government has the ultimate responsibility to ensure the safety and security of all Northern Territory children and young people, and shared responsibility and accountability. 	Supported	Community- Led Responses
10.01	The Northern Territory Government immediately close the High Security Unit or by whatever name it is known in the current Don Dale Youth Detention Centre.	Supported	Youth Detention that Works
10.02	The Northern Territory Government close the current Don Dale Youth Detention Centre (to be replaced with a new, purpose-built facility) and by 17 February 2018 3 months after the date of this report, the Northern Territory Government report to the Children's Commissioner (or Commission for Children and Young People if that Commission has been established by that time) on the program for that closure.	Supported in Principle	Youth Detention that Works
11.01	 Section 150 of the Youth Justice Act (NT) be amended to the following effect: a. the word 'health' is inserted between the words 'maturity' and 'cultural background' b. a new subparagraph be added to section 151(3): 'must take all reasonable steps to ensure section 150 of the Youth Justice Act (NT) is complied with', and c. develop an admissions process into youth detention centres to comply with section 150 of the Youth Justice Act (NT). 	Supported	Youth Detention that Works

Recomm	endation	Response	Work Program
11.02	 Territory Families ensure that: a child or young person is placed in a detention facility nearest to the place of residence of his or her family or carer consultation prior to transfer occurs and this consultation take place in a fair and transparent manner with the primary factor being the wellbeing and interests of the young person, and transfers over long distances to or between detention centres should be conducted by air transport. If transfers occur by road sufficient breaks should be given and: a. drinking water must always be available to the detainee b. toilet breaks are to be made as required and if the journey is anticipated to be longer than three hours, at least one toilet stop must be included, and c. the transfer should not prevent the detainee being provided with a meal at least every 4 hours. 	Supported	Youth Detention that Works
11.03	Restrictions on contact with family associated with security classification and behaviour management systems be removed.	Supported	Working with Families
11.04	Specific and appropriate mechanisms and supports for detainees to maintain connection with family while in detention, such as communicating using video technology, be developed and promoted.	Supported	Working with Families
11.05	Face-to-face visits with the families of detainees be facilitated through increased weekend visiting hours to strengthen and preserve family relationships.	Supported	Working with Families
11.06	 The incentive schemes currently in use in youth detention centres be reviewed with detainee input to: a. remove any elements which might be counter-productive b. ensure the schemes are effective at encouraging positive behavioural change c. ensure that the behaviours detainees must exhibit to earn rewards are defined clearly for detainees in ways that they can understand easily, and d. ensure the scope for staff discretion and inconsistent application are minimised. 	Supported	Youth Detention that Works
11.07	 Section 154 of the Youth Justice Act (NT) should be amended to the following effect: a. the transfer of a detainee to an adult facility occur only with the approval of a Judge, and b. for no more than five consecutive days unless a further order is subsequently sought within that five-day period to extend for a further five days and that multiple extensions are permitted. 	Supported	Youth Detention that Works
11.08	The Youth Justice Regulations (NT) be amended to require the superintendent of the youth detention centre at the time of transfer to ensure that the staff at the adult facility are made aware that the Youth Justice Act (NT) and its protections apply to the detainee.	Supported	Youth Detention that Works
11.09	Section 148 of the Youth Justice Act (NT) should be amended to provide that if an adult facility is declared a youth detention centre that this declaration be for a period of no more than seven days unless extended by a Judge.	Supported	Youth Detention that Works
13.01	The use of spit hoods should continue to be prohibited. If spitting by detainees is a concern for staff numbers at youth detention centres, other practical alternatives should be investigated to prevent exposure.	Supported	Youth Detention that Works
13.02	The restraint chair should continue to be prohibited.	Supported	Youth Detention that Works

Recomm	endation	Response	Work Program
13.03	The use of CS gas in youth detention centres should be prohibited.	Supported	Youth Detention that Works
13.04	 The Youth Justice Act (NT) and the Youth Justice Regulations (NT) be amended to the following effect: a. to prohibit expressly force or restraint being used for the purposes of maintaining the 'good order' of a youth detention centre or to 'discipline' a detainee, and b. to ensure that specific constraints on the circumstances and manner in which force, restraint, isolation and searches may be used under the Youth Justice Act (NT) cannot be avoided by section 152 of the Youth Justice Act (NT). 	Supported	Youth Detention that Works
13.05	 Youth Justice Act (NT) and the Youth Justice Regulations (NT) be amended to have the following effect in relation to the use of force: a. use of force be permitted only in circumstances where all other measures have failed b. the use of force be permitted only to protect a detainee, another detainee, or another person from physical injury c. the use of force be only applied by persons trained and holding a current qualification in physical intervention techniques on children and young people d. the use of force be proportionate in the circumstances, and take into account the detainee's background, age, physical and mental circumstances e. mandate that a verbal warning be given before force is used, and the detainee given a reasonable period of time to comply, except in emergency circumstances, and f. the superintendent ensure any detainee injured by use of force is examined by a treating doctor or nurse and clinical notes be recorded. 	Supported	Youth Detention that Works
13.06	Section 152(1A) of the Youth Justice Act (NT) be repealed and section 153(4) be amended to have the effect that restraints only be used to protect a detainee from self-harm, to protect the safety of another person, or to protect serious damage to property and an emergency situation exists.	Supported	Youth Detention that Works
13.07	 The Youth Justice Act (NT) and Youth Justice Regulations (NT) be amended to regulate the use of strip searches to the following effect: a. provide that strip searches only be conducted where there is a reasonable belief that the search is necessary to prevent a risk of harm to detainees or staff of the youth detention centre b. stipulate that any strip search be conducted by two members of staff of the same gender as the detainee c. stipulate that a detainee must not be stripped of clothing and searched in the presence of another detainee, unless it cannot be avoided, and d. stipulate that the strip search be conducted having the detainee remove the top half of his or her clothing for the inspection and then re-dress before removing the bottom half of his or her clothing, colloquially known as the 'half and half'. 	Supported	Youth Detention that Works
13.08	Territory Families investigate the provision of body scanners, including their suitability for use on children and young people.	Supported	Youth Detention that Works
13.09	Territory Families investigate the use of pat down searches in conjunction with metal detector wands as an alternative to strip searches.	Supported	Youth Detention that Works

 must be attempted. 5. The superintendent must regularly and at least every two hours review the decision to separate to ensure that the period of separation does not extend longer than is required. 6. The superintendent must record or cause to be recorded a decision to separate a detainee under subsection 1 in a register and include in that 	Recomm	endation	Response	Work Program
 register information such as the date on which the period of separation commenced, the duration of the period of separation and the reasons for the decision. 7. Prior to separation, or within a reasonable period after separation, a detainee must be seen by a health professional. 8. During the period in which the detainee is separated, the detainee: a. must have access to a case worker, counsellor or psychologist within a reasonable time, or when a staff member forms the view that they should be consulted b. must not be denied access to education including education material to enable private study c. must not be denied access to lawyers, family members and appropriate peers d. must be given access to outdoor exercise or recreation at least every three hours if the separation lasts for three hours or longer between 8am and 6pm for at least 15 minutes, and e. must have access to appropriate recreation material such as reading material. 9. Isolation for the purposes of behaviour management or punishment is prohibited. 		 Section 153(5) of the Youth Justice Act (NT) be repealed and in its place a new provision be inserted to have the following effect: 1. The superintendent may separate a detainee from other detainees where: a detainee for good reason requests to be separated from other detainees b a detaine is ill and may be infectious c. separation is reasonably necessary of the detainee's protection d. separation is reasonably necessary either: i. to protect the safety of another person or property but only after all reasonable behavioural or therapeutic options have been attempted and have not alleviated any threat to safety, or ii. to restore order at the detention facility but only after all reasonable behavioural or therapeutic options have been attempted and order has not been restored, and iii. no other course is reasonably available or practical. 2. If the superintendent separates a detainee from other detainees under sub-paragraph (1)(d) above, it must be reported to the Chief Executive Officer of Territory Families and to the Chief Executive Officer of Territory Families. a. Prior to isolating a detainee, verbal and other de-escalation strategies must be attempted. 5. The superintendent must regularly and at least every two hours review the decision to separate to ensure that the period of separation does not extend longer than is required. 6. The superintendent must record or cause to be recorded a decision to separate to ensure that the period of separation, a detainee must be seen by a health professional. 8. During the period in which the detaine of separation, a detainee must be seen by a health professional. 7. Prior to separation, or within a reasonable period after separation, a detainee must be seen by a health professional. 8. During the period in which the detainee is separated, the detainee: a. must have access to a case worker, counsel		Youth Detention that

Recomme	endation	Response	Work Program
15.01	 Amend regulation 57 of the Youth Justice Regulations (NT) so that comprehensive medical assessments can be delayed or postponed for a further 72 hours post admission but that an initial risk assessment occur within 24 hours of admission. On the admission of a child or young person to a detention centre: a. ensure sufficient medical staff are made available at youth detention centres to:	Supported	Support Targeted to Meet the Needs of Children
15.02	 While in detention: regular, at least monthly, medical checks including dental checks are implemented for detainees regular drug and alcohol education programs are provided to promote harm minimisation, and after release, specialised drug and alcohol treatment services if required continue to be made available. Best practice in youth suicide prevention be part of induction training for 	Supported	Support Targeted to Meet the Needs of Children
15.03	youth justice officers.If isolation is required a trained staff member sit in proximity to the detainee and engage appropriately as required	Supported	Youth Detention that Works
15.04	 The Commonwealth Minister for Health: make the necessary directions under section 19(2) of the Health Insurance Act 1973 (Cth) to enable the payment of Medicare benefits for medical services provided to children and young people in detention in the Northern Territory take all necessary steps to ensure that supply of pharmaceuticals to children and young people in detention in the Northern Territory is provided under the Pharmaceutical Benefits Scheme, and direct that if an initial questionnaire for Foetal Alcohol Spectrum Disorder indicates that a full assessment is required, that assessment be funded through Medicare or the NDIS as appropriate. 	Noted for Action by Others	

Recomm	endation	Response	Work Program
16.01	 The Department of Education, in cooperation with other relevant departments ensure that those involved in the education of young people in detention have access to information about each child and young person, with appropriate safeguards to protect confidentiality, including: a. access to the child or young person's medical history b. access to information about the child or young person's education level, school attendance and assessment records in and out of the youth detention centres, and c. provide information to continue the child or young person's learning program while in detention and to enable the child to move between schools. 	Supported	Managing and Sharing Information
16.02	Children and young people receive schoolwork appropriate to their ability during any period of suspension, exclusion or other non-attendance at school. The Northern Territory Department of Education ensure its policies and guidelines regulating exclusion and suspension decision-making provide procedural fairness mechanisms appropriate to the position of children and young people in youth detention.	Supported	Support Targeted to Meet the Needs of Children
16.03	 The Department of Education's Student Support Services: engage regularly with the schools in youth detention centres to ensure the education needs of children and young people in detention are identified and responded to adequately, and if a detainee has not been assessed in the previous 12 months, assess a detainee within seven days of entering detention. 	Supported	Support Targeted to Meet the Needs of Children
16.04	The Department of Education and superintendents of youth detention facilities base school classes within youth detention centres on ability level and age.	Supported	Support Targeted to Meet the Needs of Children
16.05	Staff members working in education in youth detention be appropriately qualified to conduct special education.	Supported in Principle	Support Targeted to Meet the Needs of Children
16.06	Sufficient numbers of permanent and relief teaches be available in youth detention centres to maintain a ratio of one teacher to five students.	Supported in Principle	Support Targeted to Meet the Needs of Children
16.07	 Staff members employed in education in youth detention receive training in: a. the rehabilitation purpose of youth detention b. the function of education in the rehabilitation of children and young people c. the case management principles that govern management of youth detention operations d. the special education needs profile of children and young people in detention e. the special support services available to children and young people in detention and how and when to make referrals to those services, and f. how to deliver education in youth detention by a trauma-informed approach. 	Supported	Support Targeted to Meet the Needs of Children

Recomm	endation	Response	Work Program
16.08	The Department of Education recruit tutors proficient in the major Aboriginal language(s) of the area in which the detention centre is located to deliver, at least weekly, a literacy program in Aboriginal language.	Supported in Principle	Support Targeted to Meet the Needs of Children
16.09	 The Northern Territory Government remove barriers to children and young people in youth detention accessing vocational education services due to their detainee status, including: developing programs suitable for delivery inside the detention centres developing policies to permit children and young people (with appropriate risk assessments) to leave youth detention facilities temporarily to attend vocational education activities in the community increasing the availability of online vocational education activities and access to those activities, and ensuring these programs are made available to young persons on remand. 	Supported in Principle	Support Targeted to Meet the Needs of Children
16.10	The Department of Education ensure that there is capacity to adopt an 'English as a second language' teaching model in detention centre schools.	Supported	Support Targeted to Meet the Needs of Children
17.01	Sufficient female youth justice officers be rostered on duty to supervise female detainees.	Supported in Principle	Youth Detention that Works
17.02	Girls and young women in youth detention have equivalent access to education, training, recreation and personal care facilities as boys and young men.	Supported	Youth Detention that Works
17.03	A female youth justice officer be appointed in each youth detention centre as a 'Girl's Officer' who, in addition to her usual duties, is responsible for monitoring female detainees' access to education, training, recreation, health and facilities.	Supported	Youth Detention that Works
17.04	The Youth Justice Regulations (NT) be amended to include a regulation requiring physical contact with female detainees only be by female youth justice officers unless there are no female youth justice officers rostered in the youth detention centre or in an emergency.	Supported	Youth Detention that Works
18.01	 Territory Families: implement policies to incorporate Aboriginal cultural competence and safety in the design and delivery of education, programs, activities and services for children and young people in detention implement the recommendations of the 2014 review of the youth justice and community corrections recruitment processes targeted at recruiting more Aboriginal youth justice officers require case management assessments to ascertain a detainee's personal, family and cultural background, including skin or language group and competence in the English language, and establish a working party comprised of representatives of relevant Aboriginal organisations, the department responsible for youth detention and senior representatives of the detention centres to explore the development, funding and implementation of an enhanced Elders Visiting Program and other culturally appropriate activities and programs. 	Supported	Working with Families

Recomm	ndation	Response	Work Program
19.01	 A case management system be implemented in all youth detention centres: to manage behaviours in a therapeutic non-punitive, non-adversarial, trauma-informed and culturally competent way to apply to all detainees including those on remand to include: 	Supported in Principle	Support Targeted to Meet the Needs of Children
20.01	The selection criteria for a youth justice officer be amended to include demonstrated experience working with vulnerable young people including an understanding of child and adolescent development, issues with drug use, poverty, cultural identity, mental health and disability.	Supported	Youth Detention that Works
20.02	Youth justice officers be required to obtain a Certificate IV in Youth Justice in the first 12 months of their employment.	Supported	Youth Detention that Works

Recomm	endation	Response	Work Program
20.03	 Youth justice officers participate in induction training before commencing work in youth detention centres which includes at least the following: a. report writing and the use of the Integrated Offender Management System b. work place policies and procedures, including any Code of Conduct c. the Youth Justice Act (NT) and the Youth Justice Regulations (NT) d. responding to suicide and self-harm e. de-escalation and mediation f. use of reasonable force g. use of restraint devices h. trauma informed practice i. cultural awareness j. drug and alcohol awareness k. mental health issues, and l. staff well-being. 	Supported	Youth Detention that Works
20.04	Shadow shift training be provided only by youth justice officers who have attended induction training and refresher training and have been a youth justice officer for at least 12 months.	Supported	Youth Detention that Works
20.05	Annual refresher training be provided to youth justice officers or when new detention centre policies are introduced and annually.	Supported	Youth Detention that Works
20.06	Superintendents participate in an induction training program before commencing work in youth detention centres on the Youth Justice Act (NT) and Youth Justice Regulations (NT).	Supported	Youth Detention that Works
20.07	Territory Families continue to move towards a permanent staffing model for youth justice officers.	Supported	Youth Detention that Works
20.08	 Youth detention centres be sufficiently staffed to ensure that: a. youth justice officers do not work extended shifts b. are able to take annual leave, and c. detainees need not be locked down to enable youth justice officers to take necessary breaks during their shifts. 	Supported in Principle	Youth Detention that Works
20.09	Territory Families investigate introducing eight shifts for youth justice officers of less than 12 hours duration.	Supported in Principle	Youth Detention that Works
21.01	 Territory Families: introduce video and sound recording, in the form of body-worn video cameras in youth detention centres, and designate an individual, who is independent from youth justice officers, as the single point of contact for the provision of video and sound records to external agencies. 	Supported in Principle	Youth Detention that Works
21.02	 Youth Justice Regulations (NT) be amended to require the superintendent: a. to retain all CCTV footage for at least 12 months b. to ensure that any footage is made available on a timely basis on lawful request of any government department or agency, and c. to ensure that all parts of the youth detention centres other than bathroom facilities are sufficiently covered by CCTV cameras. 	Supported in Principle	Youth Detention that Works
21.03	A document retention policy, having regard to all relevant legal obligations, be developed and implemented	Supported	Youth Detention that Works

Recomm	endation	Response	Work Program
21.04	The criteria for the assessment of the superintendent's work-place performance include compliance with record keeping obligations under the Youth Justice Act (NT), the Information Act (NT), Youth Justice Regulations (NT) and any relevant Commissioner Directives.	Supported	Youth Detention that Works
21.05	The criteria for the assessment of the Deputy Chief Executive Officer's work- place performance include the steps taken to facilitate and effect compliance with record keeping obligations under the Youth Justice Act (NT), the Information Act (NT), Youth Justice Regulations (NT) and any relevant Commissioner Directives.	Supported	Youth Detention that Works
22.01	 Police Standing Orders include a directive that when police receive a report from any source of an alleged criminal offence against a young person in detention, police are required to attend the detention facility and have direct contact with the detainee. This should take place as promptly as operational matters permit, but in any case within 72 hours of receipt of the report. Police Standing Orders include a directive that when interviewing a detainee who is potentially a complainant in a criminal matter, police ensure that communication with the detainee is conducted privately from detention centre staff members and other detainees and if the complaint is against a staff member, at times when the relevant officer is not on duty. If practicable, police should arrange for an independent person to be present to support the detainee. 	Supported	Youth Detention that Works
22.02	 Regulation 66 of the Youth Justice Regulations (NT) be amended to require: a. the Commission for Children and Young People provide children and young people in detention with assistance to make complaints, and b. all complaints made by detainees in youth detention must be forwarded to the Commission for Children and Young People. 	Supported	Advocacy, Accountability and Quality Improvement
22.03	The Official Visitors Program, including recruitment, training and reporting, be a function of the Commission for Children and Young People and the Commission for Children and Young People be required to report regularly to the relevant Minister on the program's activities.	Supported	Advocacy, Accountability and Quality Improvement
22.04	 The powers of the Commission for Children and Young People be expanded to: a. allow free and unfettered access to: i. youth detention facilities and any part of such facilities ii. children and young people in youth detention iii. people whose work is concerned with youth detention facilities and services iv. documents and records in the possession of the department and its contractors, and b. allow investigation of matters of a systemic nature. 	Supported in Principle	Advocacy, Accountability and Quality Improvement
22.05	Territory Families introduce a Detainee Representative Group program to enable detainees to meet formally each fortnight with the superintendent of youth detention.	Supported	Respect Children's Voices
22.06	The Northern Territory Government amend section 215 of the Youth Justice Act (NT) to the effect that the person is not civilly or criminally liable for an act reasonably done or omitted to be done by the person in good faith and without recklessness in the exercise or purported exercise of a power, or the performance or purported performance of a function, under this Act.	Supported	Advocacy, Accountability and Quality Improvement
22.07	Section 215B of the Youth Justice Act (NT) be amended to reflect the provisions of sections 4 and 36 of the Limitation Act (NT), to recognise that by reason of age or sentenced imprisonment status a person may be incapable of managing their affairs in respect of legal proceedings.	Supported	A Legal System for Families

Recomme	endation	Response	Work Program
23.01	 The Deputy Chief Executive Officer of Territory Families ensure that training programmes for all management and operational workers in youth detention centres meet the following minimum standards: a. that such training programmes ensure that the physical, psychological and emotional welfare of children and young people, as well as their rehabilitation, is a principal focus b. that, in accordance with Regulation 64 of the Youth Justice Regulations (NT), workers are trained in ways to exercise understanding, restraint and patience in the care, control and supervision of children and young people, and to encourage positive behaviour among children and young people consistent with increasing their responsibility and independence c. that workers comply with, and understand, the sections of the Youth Justice Act (NT) and the Youth Justice Regulations (NT) concerning the use of force, restraint, searches and isolation d. that such training is consistent with Australia's human rights obligations with respect to children and young people held in detention, and e. that such training applies principles and standards of the Australasian Juvenile Justice Administrators. f. One of the criteria for the assessment of the Deputy Chief Executive Officer of Territory Families work-place performance be ensuring compliance with the above obligation. 	Supported	Youth Detention that Works
23.02	Territory Families develop, in conjunction with Australian Juvenile Justice Administrators and an appropriate training institute, a course on managing youth detention whose content reflects best practice internationally and from other Australian jurisdictions, to be undertaken by those in senior management positions in youth detention centres in the Northern Territory.	Supported	Youth Detention that Works
24.01	 An integrated, evidence-based throughcare service be established for children and young people in detention to deliver: a. adequate planning for release including, as appropriate, safe and stable accommodation, access to physical and mental health support, access to substance abuse programs, assistance with education and/or employment b. improved exit planning and post-release services to be made available to all children and young people detained more than once or for longer than one week c. a comprehensive wraparound approach facilitated by cross-agency involvement, and d. planning for detainees to exit from detention as soon as they enter detention. 	Supported in Principle	Support Transition and Restoration
24.02	The throughcare service be independently evaluated at the end of five years, with a report to the Commission for Children and Young People, including outcomes and rates of reoffending.	Supported in Principle	Evidence- Based Practice

Recomme	endation		Response	Work Program
25.01	4.	The position of Aboriginal Community Police Officers be expanded and include the position of Youth Diversion Officers. Establish a specialist, highly trained Youth Division similar to New Zealand Police Youth Aid. All officers involved in youth diversion or youth engagement be encouraged to hold or gain specialist qualifications in youth justice and receive ongoing professional development in youth justice. Northern Territory Police organisation and remuneration structures appropriately recognise officers with specialist skills in youth justice. All Northern Territory Police receive training in youth justice which contains components about childhood and adolescent brain development, the impact of cognitive and intellectual disabilities including FASD and the effects of trauma, including intergenerational trauma.	Supported in Principle	Police and Young People
25.02	1. 2. 3. 4. 5.	Northern Territory Police undergo training every two years to reinforce their obligations under the Police Administration Act (NT), Youth Justice Act (NT) and Police General Order – Arrest in relation to the exercise of their discretion to arrest children and young people. Northern Territory Police collect data on the incidence of arrest of children and young people, the reasons for the use of arrest, rather than summons, the outcome of the charges laid against children and young people who were arrested and prepare a report to be published annually. The Northern Territory Commissioner of Police amend the Police General Order – Arrest to provide that children and young people must not be arrested at school unless there is a substantial risk the child or young person will abscond or reoffend if not arrested at school. The Northern Territory Commissioner of Police review Police General Orders and police training to ensure police understand the basis on which charges may be laid against a child or young person. Undertake a review of charging practices over the last three years with respect to children and young people.	Supported	Police and Young People
25.03	1. 2.	The Northern Territory Government ensure all police cells are made suitable for detaining children. Provision be made in either the Police Administration Act (NT) or the Youth Justice Act (NT) that children and young people may be held in custody without charge for no longer than four hours. Any extension up to a further four hours may only be granted by a Judge.	Supported in Principle	Police and Young People
25.04	1. 2.	A custody notification scheme be introduced requiring police to notify a lawyer from an appropriate legal service as soon as a child or young person is brought into custody. The Northern Territory Government commit to resource the custody notification scheme following the initial three-year funding from the Commonwealth Government, including funding the legal services to provide the custody notification scheme.	Supported in Principle	Police and Young People
25.05	1. 2.	The Northern Territory collect and report data on Aboriginal deaths in custody to the Australian Institute of Criminology. The Australian Institute of Criminology to publish all data made available on Aboriginal deaths in custody on an annual basis.	Supported	Evidence- Based Practice

Recomm	endation	Response	Work Program
25.06	 The Youth Justice Act (NT) be amended to provide that a child or young person must not be interviewed by police: until they have sought and obtained legal advice and assistance, or after exercising their right to silence. The Northern Territory Government take immediate steps: to ensure the register of support persons established under section 14 of the Youth Justice Act (NT) includes people from Aboriginal Law and Justice Groups and/or other Aboriginal community bodies for each area of the Northern Territory to amend section 14 of the Youth Justice Act (NT) to require that a person may only be on the register of support persons if they have undertaken training by an approved provider on their role as a support person to ensure police provide support people who are not lawyers with information in an easily understood form, including orally, with the use of an interpreter if necessary, or by providing a document or showing a video explaining the support role and outlining what the support person can or cannot do to assist the child during the interview, and to ensure all decisions by police to use a support person from the register of support people are reviewed by a senior officer, including the steps taken to locate a member of the young person's family or an alternative support person. 	Supported	Police and Young People
25.07	The Northern Territory Commissioner of Police refresh and reissue Police General Order – Youth promulgated 22 February 2007. The Northern Territory Police General Order – Youth provides police with direction on how to appropriately deal with young people, according to their obligations, under the Youth Justice Act.52	Supported	Police and Young People
25.08	The Northern Territory Police Youth Diversion Unit be resourced to provide a comprehensive diversion service with adequate specialist staff members and facilities, to give effect to the principles of the Youth Justice Act (NT).	Supported in Principle	Keeping Children out of Detention
25.09	The definition of the 'serious offences' that exclude a young person from eligibility for diversion be reviewed, with a view to removing preclusion from diversion for less serious offending.	Supported	Keeping Children out of Detention
25.10.	The Youth Justice Act (NT) be amended to remove the restriction on police consideration of diversion in section 39(3)(c).	Supported	Keeping Children out of Detention
25.11	The references to offences against Part (V) and Part (VI) of the Traffic Act (NT) be reviewed with a view to enabling children and young people charged with offences under these provisions to be eligible for diversion under section 39 of the Youth Justice Act (NT).	Supported	Keeping Children out of Detention
25.12	The Northern Territory Commissioner of Police amend Police General Order – Youth Pre-Court Diversion to remove the requirement that a child or young person must admit to committing an offence when an officer is considering them for diversion and require instead that the child or young person 'does not deny' the offence.	Supported	Keeping Children out of Detention
25.13	The Youth Justice Act (NT) be amended to require reports about a child or young person's participation in a diversion program be tendered in court and made available to the child or young person's legal representative.	Supported	Keeping Children out of Detention
25.14	Youth diversion programs in remote communities be developed and operated in partnership with, or by, Aboriginal communities and/or Aboriginal controlled organisations.	Supported in Principle	Keeping Children out of Detention

Recommendation			Work Program
25.15	Ensure that appropriate facilities are available in Alice Springs for girls or young women who need to be held on remand.	Supported	Keeping Children out of Detention
25.16	Territory Families investigate the development of electronic means of explaining bail and reminding young people of their bail obligations.	Supported	Keeping Children out of Detention
25.17	Electronic monitoring conditions should only be considered when there is no other alternative to remanding the child or young person in detention.	Supported in Principle	Keeping Children out of Detention
25.18	A formal administrative arrangement between the Office of the Director of Public Prosecutions and Police be developed to update bail and bail condition information to avoid erroneous arrest.	Supported	Police and Young People
25.19	 The Bail Act (NT) be amended: to provide that a youth should not be denied bail unless: charged with a serious offence and a sentence of detention is probable if convicted they present a serious risk to public safety there is a serious risk of the youth committing a serious offence while on bail, or they have previously failed to appear without a reasonable excuse to require that when imposing bail conditions the police and courts take into consideration: the age, maturity and circumstances of the young person, including their home environment, and the capacity of the young person to comply with the conditions to require that at the time bail is granted to a young person, each bail condition and the consequences of breach of that condition be explained to the young person, taking steps to ensure their understanding, using interpreters or modified means of communication if necessary to exclude children and young people from the operation of section 37B (offence to breach bail), and to give police the power to: issue an informal or formal written warning to a young person believed to have breached any bail condition, or where a breach has occurred more than once, issue a summons to a young person who has breached bail requiring them to come before the court to determine the consequences of any breach. 	Supported	Keeping Children out of Detention
25.20	 The Commissioner of Police issue a Directive setting out: a. guidelines for the police in relation to curfew checks, including the circumstances in which they should be used or avoided, and their frequency, and b. that police only arrest a child or young person for breach of bail where the breach occurs as a result of or in connection with further offending and after police have considered and rejected as inappropriate issuing a summons, or where the breaching conduct clearly indicates a materially increased risk of non-attendance at court or further offending. 	Supported	Police and Young People

Recomm	endation	Response	Work Program
25.21	 Bail support services for children and young people be provided in Darwin, Alice Springs, Tennant Creek, Katherine and Nhulunbuy, together with other such locations as are appropriate, which include the following features: a. accommodation services in small homelike residences b. bail support plans developed with a specialist youth worker, covering education, employment, recreation and sporting goals c. the engagement of the young person and their family, where possible, in the development of the plan, and d. the availability of, and referral to, services and practical life skills support to assist the young person. 	Supported in Principle	Keeping Children out of Detention
25.22	The Northern Territory Government, in the establishment and delivery of bail support services, give priority to working with Aboriginal community controlled organisations.	Supported in Principle	Keeping Children out of Detention
25.23	A separate court venue in Alice Springs for proceedings under the Youth Justice Act (NT) and Care and Protection of Children Act (NT) be established as a matter of urgency.	Supported in Principle	A Legal System for Families
25.24	In other locations where the Youth Court and Family Matters Jurisdiction of the Local Court conduct proceedings where there is no separate facility, such as Katherine and Tennant Creek, proceedings under the Youth Justice Act (NT) and the Care and Protection of Children Act (NT) be scheduled on days or times when no adult matters are scheduled, or alternatively other premises be used where possible to hear those matters or ancillary proceedings such as family group conferencing to give better effect to sections 4(r) and 48 of the Youth Justice Act (NT) and section 92 of the Care and Protection of Children Act (NT).	Supported	A Legal System for Families
25.25	Proceedings under the Youth Justice Act (NT) should be heard in closed court, similar to child protection proceedings under the Care and Protection of Children Act (NT). The court should retain a discretion to publish all or part of a proceeding upon application.	Supported	A Legal System for Families
25.26	All judicial officers in the Northern Territory be provided with access to seminars conducted by experts with particular emphasis on cognitive development, adolescent behaviour, communication with young people appearing in court and Aboriginal cultural competence.	Supported	A Legal System for Families
25.27	A separate court be established independent of the Local Court to hear and determine those matters currently within the jurisdiction of the Youth Justice Court and the Family Matters Division of the Local Court.	Supported in Principle	A Legal System for Families
25.28	A position of President of the new court be established. This position is to be an Executive Council appointment, carrying extra judicial powers and functions modelled on those conferred on the President of the Children's Court in NSW by section 16 of the Children's Court Act 1987 (NSW).	Supported in Principle	A Legal System for Families
25.29	The appointment of judges to the court include consultation with the President (of the new court) and Chief Judge of the Local Court and only those persons who reflect the qualities described in section 46(2) of the Youth Justice Act (NT) be appointed.	Supported in Principle	A Legal System for Families
25.30	The Youth Justice Act (NT) and the Care and Protection of Children Act (NT) be amended to require all children and young people to be legally represented in contested bail and criminal and care and protection proceedings.	Supported	A Legal System for Families
25.31	All legal practitioners appearing in a youth court be accredited as specialist youth justice lawyers after training in youth justice to include child and adolescent development, trauma, adolescent mental health, cognitive and communication deficits and Aboriginal cultural competence.	Supported in Principle	A Legal System for Families

Recomm	endation	Response	Work Program
25.32	A Youth Proceedings Education Committee be established to develop and deliver a training program for Northern Territory legal practitioners in youth justice and care and protection. Membership to include a representative from the Supreme Court, Youth Justice Court (or equivalent), Territory Families, police, health, NAAJA, NTLAC, CAALAS and an academic expert in the field of youth justice.	Supported in Principle	A Legal System for Families
25.33	The Commissioner of Police by Directive require police to take all reasonable steps to obtain the contact details of a responsible adult for a young person taken into police custody and provide those details to the young person's legal representative as soon as possible.	Supported	Police and Young People
25.34	Resources be provided to support Law and Justice groups, or other suitable entities, to allocate adults to be responsible for Aboriginal young people appearing in criminal proceedings whether in remote or urban communities.	Supported in Principle	A Legal System for Families
25.35	The Youth Justice Court be resourced to employ dedicated youth justice staff and place-based local Aboriginal liaison officers to coordinate case management and facilitate comprehensive referrals to support services for youth.	Supported in Principle	A Legal System for Families
25.36	The Youth Justice Court be resourced to install hearing loops to help young hearing-impaired accused participate appropriately in the proceedings.	Supported in Principle	A Legal System for Families
25.37	The Youth Justice Court be resourced to assume responsibility for arranging for reports required pursuant to section 67 of the Youth Justice Act (NT).	Supported	A Legal System for Families
25.38	The Youth Justice Court in consultation with the Department of Health, Aboriginal health organisations and legal assistance organisations such as NAAJA, CAALAS and NTLAC, establish a panel of child and adolescent health practitioners to facilitate the timely preparation of section 67 reports.	Supported	A Legal System for Families
25.39	Territory Families in consultation with Aboriginal health and legal assistance organisations and NTLAC undertake an immediate assessment of the diversion program requirements available to the Youth Justice Court pursuant to section 64 of the Youth Justice Act (NT) and make available the necessary resourcing to support their implementation and delivery.	Supported in Principle	Keeping Children out of Detention
25.40	 Adequate resourcing be available to ensure the accessibility of section 84 conferencing, including in remote areas for all children and young people. 84 Court may order pre-sentencing conference (1)The Court may, when determining the appropriate sentence for a youth who has been found guilty of an offence, adjourn the proceedings and order the youth to participate in a pre-sentencing conference. (2) A pre-sentencing conference may be with any of the victims of the offence the youth is charged with, community representatives, members of the youth's family or any other persons as the Court considers appropriate 	Supported in Principle	Keeping Children out of Detention
25.41	All agencies explore the provision of electronic briefs to prosecution and defence lawyers in proceedings against a youth consistent with section 4(m) of the Youth Justice Act (NT) to reduce delays.	Supported	A Legal System for Families
25.42	 a. Communities be resourced to establish a process to provide: i. information for pre-sentencing reports for Aboriginal children and young people, and ii. information about local non-custodial sentencing options for Aboriginal children and young people. b. The Youth Justice Act (NT) be amended to require this information be taken into account by the Youth Justice Court. 	Supported in Principle	Community- Led Responses

Recomme	ndation	Response	Work Program
25.43	 A youth-specific parole body be established with the following features: a small number of members, including an Aboriginal representative, an employee from an Aboriginal-led community organisation, and a professional with youth-specific training and experience taking a therapeutic and collaborative approach that aims to engage young people in the parole decision making process young people, their lawyers and their responsible adult must be present at hearings and, preferably, when decisions are made, and with wide discretion to make a variety of orders. 	Supported in Principle	A Legal System for Families
27.01	 Section 38(1) of the Criminal Code Act (NT) be amended to provide that the age of criminal responsibility be 12 years. Section 83 of the Youth Justice Act (NT) be amended to add a qualifying condition to section 83(1)(I) that youth under the age of 14 years may not be ordered to serve a time of detention, other than where the youth: has been convicted of a serious and violent crime against the person presents a serious risk to the community, and the sentence is approved by the President of the proposed Children's Court. 	Supported in Principle	Keeping Children out of Detention
28.01	The Northern Territory design, construct and implement a new model of secure accommodation based on the principles set out in this chapter.	Supported in Principle	Youth Detention that Works
28.02	 The Northern Territory: Develop and complete as soon as possible a program of works to further improve the physical environments and facilities at the current Don Dale Youth Detention Centre and Alice Springs Youth Detention Centre.	Supported	Youth Detention that Works
31.01	The Northern Territory Government review periodically its compliance with the Aboriginal and Torres Strait Islander Child Placement Principle.	Supported	Working with Families
32.01	Territory Families review the Structured Decision Making tools to ensure they are appropriate to the Northern Territory.	Supported	Care and Protection Practice
32.02	Territory Families commission an independent audit of the outcomes of notifications reported to the Central Intake Team to examine the assessment process, the application of the structured decision-making tools and whether cases have been incorrectly screened out.	Supported	Care and Protection Practice
32.03	All notifications to the Central Intake Team, whether received by hotline or email, be consolidated into a single chronological queue to ensure that they are properly recorded, assessed and given appropriate priority.	Supported	Care and Protection Practice

Recomme	endation	Response	Work Program
32.04	 Territory Families: develop mandatory reporting guidelines for professional and community notifiers conduct information seminars and provide written guidelines to assist professional notifiers meet their reporting obligation under section 26 of the Care and Protection of Children Act (NT), and explore the establishment of central points to receive notifications from police and educators 	Supported	Care and Protection Practice
32.05	Territory Families amend data-recording processes so that any subsequent substantiated notifications in relation to a particular child are separately recorded notifications, so there is a clear recording of the total number of notifications pertaining to that particular child.	Supported in Principle	Care and Protection Practice
32.06	 Territory Families: adopt a consistent definition of cumulative harm, and develop internal guidance for practitioners regarding the assessment of cumulative harm. 	Supported	Care and Protection Practice
32.07	Territory Families ensure that Central Intake is adequately resourced to accommodate peak periods including by the provision of standby practitioners.	Supported	Care and Protection Practice
32.08	 Territory Families in developing its dual pathways model: a. consult with stakeholders regarding the design and operation of the model b. ensure a range of services are available providing 'soft entry' referral pathways c. develop strategies to encourage families to access those services, and d. amend the Care and Protection of Children Act (NT) to implement a dual-pathways model. 	Supported in Principle	Support Families Earlier
32.09	Territory Families develop a strategy to address the current backlog of overdue investigations.	Supported	Care and Protection Practice
32.10	 Territory Families: review the caseworker workforce requirements redesign recruitment strategies develop in-service and optional training develop fixed caseworker to file ratios taking into account the complexity of the child and family, issues of remoteness and other relevant considerations, and develop cultural awareness and competence training in consultation with Aboriginal controlled organisations. 	Supported in Principle	Care and Protection Practice
32.11	Child protection income management no longer be required to access the Intensive Family Support Service.	Noted for Action by Others	
32.12	Territory Families ensure that any family where a child is to be removed is given all appropriate information about the reason for the removal, the steps the family must take to have the child returned, and legal advisors the family may contact in a form and language suitable for the family.	Supported	Working with Families
33.01	Territory Families develop strategies to give better effect to section 11 of the Care and Protection of Children Act (Child Participation) at all stages of their engagement with children in their care.	Supported	Respect Children's Voices

Recomm	endation	Response	Work Program
33.02	Care plans must be kept up to date and provided to parents in clear and understandable language, with an interpreter if necessary, about what is required for reunification with their children.	Supported	Working with Families
33.03	 Territory Families: report on the number of children and young people successfully and unsuccessfully reunified with families and the duration of their period in out of home care and the systemic impediments to reunification, and create a senior position with overall responsibility for reunification policy and processes. 	Supported	Managing and Sharing Information
33.04	 To ensure timely and quality care plans are developed and implemented for each child in out of home care: a. the Care and Protection of Children Act (NT) be amended to the effect that: an application to the court for a 'protection order', as that term is defined in the Act, be accompanied by a care plan for the relevant child ii. if the application is not accompanied by a care plan, the court may set a date by which the care plan is to be filed with the court that is no longer than three weeks after filing the application for a protection order, and iii. any subsequent care plan developed and approved by the Chief Executive Officer of Territory Families during the course of the proceedings must be filed with the court within 14 days of its creation or review b. section 130 of the Care and Protection of Children Act (NT) be amended to provide that a court may not issue a protection order unless satisfied that the Chief Executive Officer has developed, approved and filed with the court a care plan that meets the needs and best interests of the child c. the Northern Territory Government collect care plan data in a form that will allow it to provide such data to the Productivity Commission for comparison with other states and territories d. section 74(4) of the Care and Protection of Children Act (NT) be amended to include a requirement that a cultural component of a care plan must be included in all care plans specifically tailored to the child. 	Supported in Principle	Care and Protection Practice
33.05	 Territory Families: develop and implement a campaign in conjunction with Foster Carers Association NT, current carers and other relevant organisations to recognise the contribution of existing foster and kinship carers, draw attention to the current shortage of carers and encourage people in the Northern Territory, particularly in remote areas, to apply to become carers review the financial support provided to carers in the Northern Territory and work with Aboriginal organisations to implement a joint program dedicated to increasing the number of Aboriginal foster and kinship carers, using community awareness and individualised community engagement. 	Supported	Transforming Out of Home Care

Recomme	endation	Response	Work Program
33.06	 Territory Families create at least two senior positions, to be filled by Aboriginal people, in the Out of Home Care unit, with responsibility for: a. increasing the number of Aboriginal foster and kinship carers b. overseeing training on kinship and kinship care decision-making c. reviewing decisions relating to kinship care, including carer assessments and failure to place children with identified kin, and d. reporting annually on aspects of kinship care, including the number of Aboriginal children placed in or outside kinship care. 	Supported in Principle	Transforming Out of Home Care
33.07	The Northern Territory Civil and Administrative Tribunal Act (NT) be amended so the Tribunal has jurisdiction to review decisions made by Territory Families about foster and kinship carers or applicants seeking to become carers.	Supported	Advocacy, Accountability and Quality Improvement
33.08	 Territory Families consult with Aboriginal organisations to: improve content and the delivery of specific training to Territory Families staff members undertaking kinship care assessments, and amend and streamline kinship care assessment forms and processes to ensure that the best interests of the child are considered, consistent with a fully informed assessment of acceptable and unacceptable risks to the child. The Northern Territory Government undertake the following improvements to its systems to develop quality foster and kinship care: properly resource the kinship care assessment unit to ensure the timely assessment of prospective kinship carers, and cease using any type of placement or placement arrangement that does not: require a formalised and signed agreement or court order offer carers financial support for the costs of caring for a child require a care plan for a child, including a documented reunification plan, where applicable, and involve case management of a child that is in accordance with the Act. 	Supported in Principle	Transforming Out of Home Care
33.09	The Northern Territory Government phase out the current model of purchased home-based care over a 24month period	Supported in Principle	Transforming Out of Home Care
33.10	The Northern Territory Government use residential care only as a therapeutic placement option for children with complex behavioural needs or disabilities, in accordance with therapeutic care criteria.	Supported in Principle	Transforming Out of Home Care
33.11	The Northern Territory Government develop and establish a professional stream of foster care, to respond to the targeted therapeutic needs of children, and to care for children with complex needs.	Supported in Principle	Transforming Out of Home Care
33.12	 The Northern Territory Government reconsider outsourcing out of home care services to the non-government sector. If it proceeds to do so, it should: identify service solutions, including placement types, that meet the specific needs of this population design an out of home care accreditation scheme that meets the specific needs of this population develop a framework for measuring the wellbeing of children in out of home care, and set clear goals and requirements for service providers, and ensure robust oversight which will include both Territory Families and the Commission for Children and Young People. 	Supported	Transforming Out of Home Care

Recomm	endation	Response	Work Program
33.13	The Northern Territory Government implement a collaborative inter-agency approach between Territory Families and Northern Territory Police to manage children and young people absconding from out of home care placements.	Supported	Transforming Out of Home Care
33.14	Territory Families standardise screening for these children for FASD when entering out of home care.	Supported	Support Targeted to Meet the Needs of Children
33.15	Territory Families improve access for children and young people in out of home care to effective rehabilitation and counselling services including the prevention and treatment of substance abuse.	Supported in Principle	Support Targeted to Meet the Needs of Children
33.16	 Territory Families: review and simplify the process for approving educational enrolments for children in out of home care, and introduce a standardised form for a child subject to a protection order, allocating responsibility for ensuring enrolment approval within set time frames. 	Supported	Support Targeted to Meet the Needs of Children
33.17	Where a child is placed on a protection order but a parent retains guardianship, the Northern Territory Government enable carers to make a range of day-to-day decisions for the wellbeing of a child in their care, if necessary by legislative amendment.	Supported	Care and Protection Practice
33.18	Territory Families, in partnership with Foster Carers Association NT, establish regular forums to provide carers an opportunity to raise issues with Territory Families that relate to the experience of being a carer.	Supported	Transforming Out of Home Care
33.19	 Territory Families provide support to foster and kinship carers, including through implementation of training targeting specific populations in out of home care. This training should be accessible to all foster and kinship carers, including: a. those in remote communities, and b. those who cannot attend training during business hours. 	Supported in Principle	Transforming Out of Home Care
33.20	Territory Families ensure that quality respite care is available to foster and kinship carers.	Supported in Principle	Transforming Out of Home Care
33.21	Territory Families ensure that all young people between aged 15 and 18 have leaving care plans in compliance with section 71 of the Care and Protection of Children Act (NT).	Supported	Support Transition and Restoration
33.22	The Department of Housing and Community Development and Territory Families jointly develop a new accommodation service model which meets the specific needs of young people leaving out of home care to live independently. The service be responsible for finding and securing acceptable accommodation for all young people who have left the Chief Executive Officer's care and be available to those young people until they are 25 years old, consistent with section 68 of the Care and Protection of Children Act (NT).	Supported in Principle	Support Transition and Restoration

Recommendation		Response	Work Program
33.23	 Territory Families: ensure that children leaving the care of the Chief Executive Officer are fully informed of the obligation of the Chief Executive Officer to provide child-related services until the individual turns 25 years of age. The information provided to children leaving care to include specific information as to what services are available to the child and how they can be accessed. implement a follow up procedure in which a caseworker, or other entity to whom the Chief Executive Officer delegates responsibility, contacts a person who has left the care of the Chief Executive Officer every six months until the individual turns 21 to provide updated information as to what services are available and how they can be accessed pursuant to section 86 of the Care and Protection of Children Act (NT). The communication must occur, to the extent practicable, both orally and in writing. 	Supported	Support Transition and Restoration
33.24	The Northern Territory Government develop an evaluation plan about the process of leaving care for young people turning 18.	Supported	Support Transition and Restoration
33.25	The Northern Territory Government continue working with the Australian Institute of Health and Welfare to develop a dataset to report on outcomes for children transitioning from out of home care up to age 25. Indicators should include: a. connection to family and/or carers b. education and employment c. housing, and d. health, including mental health.	Supported	Evidence- Based Practice
34.01	Amend sections 121 and 129 of the Care and Protection of Children Act (NT) so that the term 'the best means' is replaced with a requirement that the most appropriate order be made, but that it be the least intrusive order which can be made in the circumstances.	Supported in Principle	Care and Protection Practice
34.02	Amend section 129 of the Care and Protection of Children Act (NT) to provide that the court must not make a protection order unless it has considered, and rejected as being contrary to the best interests of the child, an order allowing the child to remain in the care of their parent.	Supported in Principle	Care and Protection Practice
34.03	Amend section 130 of the Care and Protection of Children Act (NT) as section 130(1)(cc) to the following effect: 'In making the decision, the Court must consider if all reasonable steps have been taken by the government agency to provide the services that are necessary in addressing any risks of harm to the child'.	Supported in Principle	Care and Protection Practice
34.04	Territory Families resource audio-visual facilities so that a wider range of experts, both within the Northern Territory and in other states, can be engaged to assist the Court.	Supported in Principle	A Legal System for Families
34.05	The Department of the Attorney-General and Justice establish and resource a panel of court-appointed experts, including from outside the Northern Territory, from whom the court may seek a report pursuant to section 149 of the Care and Protection of Children Act (NT).	Supported in Principle	A Legal System for Families
34.06	 The Care and Protection of Children Act (NT) be amended to: a. include a definition for the term 'recognised entity', which shall be any organisation approved by the Chief Executive Officer of Territory Families, as qualified and meeting relevant criteria, and able to participate and advise in child protection matters under the Care and Protection of Children Act (NT), and b. confer an entitlement on recognised entities to be heard in relation to a proceeding about a child. 	Supported	Support Families Earlier

Recomm	endation	Response	Work Program
34.07	Section 127 of the Care and Protection of Children Act (NT) be amended to delete the reference to 'mediation' and insert 'family group'. The section then be gazetted as coming into force as soon as practicable. The Care and Protection of Children (Mediation Conferences) Regulations be amended to reference 'family group conferences' for 'mediation conferences'.	Supported in Principle	Working with Families
34.08	Regulations be developed to provide for family group conferences, setting out who must and who may attend and how the conference may be facilitated.	Supported in Principle	Working with Families
34.09	 Amend: a. section 49 of the Care and Protection of Children Act (NT) so that a mediation conference must be arranged by the Chief Executive Officer if requested by a parent, the separate representative for a child or a recognised entity. b. section 49(5) of the Care and Protection of Children Act (NT) to specify that the Chief Executive Officer may not appoint an employee of Territory Families to be the convenor of a mediation conference. 	Supported in Principle	Working with Families
34.10	Section 129 of the Care and Protection of Children Act (NT) be amended to provide that a protection order directing short or long-term parental responsibility to a specified person cannot be made unless a family group conference has been held in the previous six months.	Supported in Principle	Working with Families
34.11	Territory Families ensure access to Aboriginal interpreters as required.	Supported	A Legal System for Families
34.12	Territory Families ensure that their data management system formally records the languages spoken by families and their proficiency in English so that incoming and subsequent caseworkers have advance notice as to whether an interpreter is required.	Supported in Principle	Managing and Sharing Information
34.13	Amend section 140 of the Care and Protection of Children Act (NT) to remove the words 'other than a temporary protection order', allowing an appeal to be made to the Supreme Court following the grant of a temporary protection order.	Supported in Principle	Care and Protection Practice
34.14	Amend section 104 of the Care and Protection of Children Act (NT) to require the Chief Executive Officer to take reasonable steps, commensurate to the urgency of the application, to provide notice of the application to the parents of the child.	Supported	Care and Protection Practice
34.15	Amend section 106 of the Care and Protection of Children Act (NT) to include the requirement that at the time the order is given to a parent of the child, the length and effect of the order, the right of appeal and information about how to appeal must be appropriately explained to the parent in their preferred language.	Supported	Care and Protection Practice
34.16	Amend section 106 of the Care and Protection of Children Act (NT) to provide that where a decision is made to remove the child under a temporary protection order, a Family Support Centre must be informed about the removal of the child as soon as practicable after the decision is made, for referral to or to act as the recognised entity. This amendment to come into force when Family Support Centres have been established.	Supported	Support Families Earlier
35.01	Further research be undertaken in the Northern Territory to understand the characteristics and needs of children and young people who have been in both out of home care and detention, to identify the size and characteristics of the crossover issue, to measure the prevalence of trauma-related mental health issues within this group, and to identify the type of need and service requirements for this group. This research to be undertaken by the Crossover Unit mentioned below.	Supported in Principle	Evidence- Based Practice
35.02	A joint protocol be developed between Territory Families, the out of home care service sector and the police to address the management and response to criminal behaviour in the out of home care environment, with an evaluation of the protocol carried out within two years.	Supported	Children in Care and Youth Justice

Recomme	endation	Response	Work Program
35.03	The Practice Integrity and Performance Unit continue to monitor the use of police callouts by out of home care providers with respect to the behaviour of children in their care	Supported	Children in Care and Youth Justice
35.04	 The Northern Territory Government in conjunction with Menzies School of Health investigate the development of a tool appropriate for usage in the Northern Territory, the purpose of which is to identify young people for whom intensive support and intervention would be successful in avoiding involvement in the criminal justice system. Criminogenic risk assessments, if used in the child protection system in the Northern Territory, are to take into account: a. the need for assessments to be properly validated in the different populations in which they are intended to be used, and b. cultural, gender and ethnic differences, especially given the over- representation of Aboriginal children in both systems. 	Supported in Principle	Evidence- Based Practice
35.05	 Territory Families: a. create a Crossover Unit to oversee and manage children in care who fall within the crossover group b. engage specialised caseworkers with training in both child protection and youth detention in the Crossover Unit to work with children who have been, or are, in care and detention, to deliver and coordinate services targeting the needs of the child, to minimise the risk of offending or reoffending and work in co-ordination with any legal service representing the child, and c. develop flexible, dynamic services specific to the needs of crossover youth including: i. targeted services of high intensity, designed specifically for children in the crossover group ii. therapeutic models that focus on meeting the needs and changing the behaviour of the child while simultaneously addressing social and environmental risk factors, and iii. a mentoring and/or visitor program, to provide the prospect of additional adult connections for children in the crossover group. 	Supported in Principle	Children in Care and Youth Justice
35.06	 Child protection caseworkers: a. have regular face-to-face contact with any child in detention who is also under care and protection orders b. monitor the wellbeing of children in detention and ensure that their needs are being met, and c. be involved in transition planning for a child in detention from the time of their entry into detention, in consultation with detention staff, key stakeholders and the child. 	Supported	Children in Care and Youth Justice
35.07	A detailed plan for information-sharing and collaboration between workers in the child protection and youth justice sectors of Territory Families, and other relevant agencies, be developed.	Supported in Principle	Managing and Sharing Information

Recomme	endation	Response	Work Program
36.01	 The Northern Territory Government consult with Aboriginal communities and the non-government sector with a view to establishing a body, such as a task force, to work with the Northern Territory Government to: a. review the numbers of notifications based on sexual harm or exploitation of children, and the numbers of investigations and their outcomes b. gather further information and ensure ongoing data gathering on relevant sexual issues relating to children and young people, including but not limited to the rates and incidences of contraceptive use, teenage pregnancy and incidences of STIs c. review current policies and procedures relating to sexual matters that involve children and young people, including any pregnancy or STI-related child protection reporting obligations d. engage with communities, government bodies and relevant organisations about how to address sexual issues relating to children and young people, including: i. the incidence and reporting of child sexual abuse ii. child sexual abuse in care and in detention iii. counselling and support services available to abuse victims in care or detention iv. child and adolescent sexual health, including the rate of STIs, contraception use, pregnancy and fatherhood v. sexual behaviour or abuse by children and young people, and education programs for offenders, and vi. the need for and implementation of a comprehensive community education strategy. The body or task force to include representatives of Aboriginal communities and service providers in remote areas, including health professionals, Territory Families and police. 	Supported in Principle	Support Targeted to Meet the Needs of Children
36.02	 Territory Families implement: sexual health education programs for children and young people, directed at responding to sexualised behaviours counselling programs and other forms of therapeutic services for victims following an incident of sexual abuse or assault, and specialised expert programs for children and young people who perpetrate sexual abuse or assault on other children or young people 	Supported in Principle	Support Targeted to Meet the Needs of Children
36.03	 Territory Families review departmental policies and processes, identifying improvements to ensure that: a. any history of allegations involving sexualised behaviour or sexually abusive behaviour by children and young people is taken into account in the level of supervision and support afforded to the child or young person, and b. any history of allegations involving sexual assault or indecent assault is taken into account when placing detainees in shared facilities. 	Supported in Principle	Support Targeted to Meet the Needs of Children
36.04	 The proposed task force or body review current policies, processes or protocols regarding the health management of girls in care and who are under 16 with respect to: a. contraception, including contraceptive implants b. pregnancy, and c. termination for issues including informed consent, capacity, and age. 	Supported in Principle	Support Targeted to Meet the Needs of Children
36.05	The proposed task force or body develop policies and protocols regarding data collection, reporting and the introduction and use of audit processes for health professional decision making. Such policy and protocol development include the undertaking or commissioning of studies as appropriate.	Supported in Principle	Support Targeted to Meet the Needs of Children

Recomm	endation	Response	Work Program
37.01	The internal oversight processes in Territory Families be responsive, transparent and timely and be staffed with highly skilled people who have the capacity to undertake investigative work of a high quality.	Supported in Principle	Care and Protection Practice
37.02	The Chief Executive Officer of Territory Families give effect to the provisions of sections 294-298 of the Care and Protection of Children Act (NT) by establishing a review team or teams to oversee the departmental operations of Chapter 2 and monitor the quality of the services.	Supported in Principle	Care and Protection Practice
37.03	 Territory Families: a. makes the complaints process more prominent on its website, providing a link on its home page to the complaints policy and a child-friendly version of this policy b. include in its Complaints Management Policy, practical guidance for its staff to inform clients about their rights to raise concerns and complaints c. record information in its complaints database about complaints made by children, with Territory Families reporting on these complaints in its Annual Report d. includes detailed information in its Annual Report about complainant, outcomes and complainants' level of satisfaction with the process, and e. regularly survey complainants about their satisfaction with the complaints process and reports on the results of its surveys in its Annual Reports. 	Supported	Advocacy, Accountability and Quality Improvement
37.04	 The Commission for Children and Young People monitor and report on how the Charter of Rights for children and young people is being implemented in the Northern Territory, pursuant to section 68A of the Care and Protection of Children Act (NT). Territory Families work with the Commission for Children and Young People to provide child-friendly complaints processes, including: a. reviewing the level of knowledge and understanding of the complaints process and the Charter of Rights among children in out of home care and ensuring that information is provided in easy-to-understand language, including for children whose first language is not English, and b. providing the Charter of Rights as an audio and video resource, in different languages, to cater for Aboriginal language speakers and those from culturally and linguistically diverse backgrounds. 	Supported in Principle	Advocacy, Accountability and Quality Improvement
37.05	The Northern Territory Government consult with foster and kinship carers and the Foster Carers Association NT to develop complaints mechanisms for foster and kinship carers, as well as individuals who have applied for these roles.	Supported	Transforming Out of Home Care
37.06	Territory Families standardise complaints handling processes, including training for carers and residential workers about how to respond to complaints made by children.	Supported	Advocacy, Accountability and Quality Improvement
37.07	The Commissioner for Children and Young People publish in its Annual Report the number of compulsory notices it issued under section 35 of the Children's Commissioner Act (NT) in that year and whether they were complied with, including any delays in compliance.	Supported	Advocacy, Accountability and Quality Improvement
37.08	Amend Part 3.3 of the Care and Protection of Children Act (NT) to require the Commission for Children and Young People in conjunction with the Child Death Review and Prevention Committee to monitor Territory Families' implementation of coronial recommendations relating to children who died while in out of home care.	Supported	Advocacy, Accountability and Quality Improvement
37.09	The functions of the Child Death Review and Prevention Committee be expanded to include the power to conduct case-specific reviews of serious cases of child abuse in out of home care where the child has survived.	Supported in Principle	Advocacy, Accountability and Quality Improvement

Recomm	endation	Response	Work Program
37.10	In light of recommendations the Commission has made in relation to the Office of the Children's Commissioner, the Children's Commissioner Act (NT) be amended to provide that the Children's Commissioner is the Convenor of the Child Death Review and Prevention Committee with statutory responsibility for its operations, with the Child Death Review and Prevention Committee adopting a more comprehensive and regular process for reporting on its monitoring of the implementation of recommendations.	Supported	Advocacy, Accountability and Quality Improvement
39.01	 The Northern Territory Government: commit to a public health approach to child protection and the prevention of harm to children establish consultation procedures with the sector, organisations and communities carry out prevalence, needs, service mapping and service referral studies (the studies) to gather information about the needs of children, families and subpopulations, and what services are currently available to meet those needs create and maintain a Services Register containing information about the services available in communities establish an early support research unit, which would implement a research agenda relating to risk factors, service needs and evaluated outcomes, and develop and implement an outcomes and evaluation framework. 	Supported in Principle	Evidence- Based Practice
39.02	 Develop a 10-year Generational Strategy for Children and Families, to be led by the Chief Minister. This Strategy be based on the information gathered in the proposed studies and be overseen by the proposed Tripartite Forum and endorsed by the Children's Sub-Committee of Cabinet. The Generational Strategy for Children and Families include a strategic framework to govern services for families and children based on local service delivery, covering service location, design, selection, development, delivery, funding and evaluation and: plans for the delivery through the Family Support Centres of core services available to all families and services targeting high risk cohorts and prevalent risk factors for involvement in the child protection system, and targets, benchmarks and outcome measures. 	Supported	Coordinated Effort Towards Better Outcomes
39.03	 Establish a network of no fewer than 20 Family Support Centres, their location to be based on information gathered in the studies and specified in the Generational Strategy for Children and Families, to: provide services to and support families and children help families understand the child protection system act as Recognised Entities, and act as an entry point in a dual pathway model. 	Supported in Principle	Support Families Earlier

Recomm	endation	Response	Work Program
39.04	 The engagement of operators of the Family Support Centres not be by tender, but by a panel made up from the Northern Territory and Commonwealth Governments, including representatives of the Aboriginal community. The minimum criteria for selection to provide a Family Support Centre include: experience in service delivery in-depth knowledge and understanding of the Northern Territory Child protection system extensive experience of working effectively with Aboriginal children, families and communities the trust of the Aboriginal community as a culturally safe and competent service the capability to be declared as a Recognised entity, and the highest standards of corporate and administrative governance. 	Supported in Principle	Support Families Earlier
39.05	Establish a joint Commonwealth-Territory Co-ordinated Funding Framework, setting policies for an agreed approach to the planning, funding and delivery of services for families and children in the Northern Territory.	Supported	Coordinated Effort Towards Better Outcomes
39.06	The Commonwealth Government participate in the funding of the Family Support Centres.	Noted for Action by Others	
39.07	The Chief Minister of the Northern Territory to deliver an annual address to the Northern Territory Parliament on progress under the Generational Strategy for Children and Families.	Supported	Coordinated Effort Towards Better Outcomes
40.01	The Children's Commissioner Act (NT) be repealed and legislation passed establishing a Commission for Children and Young People, with jurisdiction for all children and young people in the Northern Territory.	Supported in Principle	Advocacy, Accountability and Quality Improvement
40.02	The Commission for Children and Young People be provided with the resources and staff to ensure it can conduct its expanded functions, with two Commissioners, one of whom will be an Aboriginal person, and a minimum staffing level of 20 full-time equivalent employees.	Supported in Principle	Advocacy, Accountability and Quality Improvement

Recomme	ndation	Response	Work Program
40.03	 The Commission for Children and Young People be provided with the following functions, in addition to those already contained within section 10 of the Children's Commission Act (NT): a. to consult with various stakeholders, including Ministers, Territory authorities, other bodies, including nongovernment bodies, all children, young people, their families and carers b. to promote and advocate for the rights and interests of all children and young people in the Northern Territory c. to advise, and make recommendations to Ministers, Territory authorities and other bodies (including nongovernment bodies) on matters related to the rights, development and wellbeing of children and young people d. to deal with complaints about: i. a service provider's failure to provide services to a vulnerable child that they were reasonably expected to provide ii. any complaints made by children or young people in relation to police e. to undertake inquiries in relation to: i. any systemic issue concerning children or young people, and ii. the treatment of a vulnerable child or young people, and ii. any complaints about harm in care f. to monitor Territory Families' internal complaint handling in relation to: i. children and young people in care ii. children and young people in care iii. any complaints about harm in care g. to inspect: i. detention centres, residential facilities and any places that are required to be OPCAT compliant, and iii. any other place where a child who is in the child protection system resides, if a complaint of serious harm is raised. h. to monitor the administration of the Youth Justice Act (NT) and the Care and Protection of Children Act (NT) and conduct a review of the operation and effectiveness of the Acts at least once every three years k. to undertake and commission research i	Supported in Principle	Advocacy, Accountability and Quality Improvement
40.04	The Commission for Children and Young People be provided with functions that are compatible with the requirements of a National Preventative Mechanism as set out in OPCAT.	Supported in Principle	Advocacy, Accountability and Quality Improvement

Recomme	endation	Response	Work Program
40.05	 The Commission for Children and Young People should, in addition to the current powers of the Children's Commissioner contained within section 10(2) of the Children's Commissioner Act (NT), be provided with the following powers: a. to inspect a place where children are involuntarily held or routinely accommodated in an institutional setting, without prior notice b. a broader power to undertake inquiries at their own initiative c. to inspect any place where a child or young person who is involved with the child protection system resides if a complaint raising a serious risk of harm to the child is received d. when undertaking an investigation to be able to access information on: i. children and young people in the child protection and/or the youth justice systems, and ii. facilities where children and young people are held e. to be able to access documents while undertaking an investigation or inquiry, which otherwise may be subject to a legal professional privilege claim, and f. to require relevant departments or Territory authorities to provide reports in relation to compliance with recommendations, and the ability to have the response tabled in Parliament if the Commission for Children and Young People is dissatisfied with the response. 	Supported in Principle	Advocacy, Accountability and Quality Improvement
40.06	 Upon completion of the inquiry or investigation, the Commission for Children and Young People can: a. recommend actions to service providers b. make recommendations to Territory authorities across portfolios c. provide a report to Parliament which must be tabled within six sitting days after being received, and d. publish the report and recommendations, if considered appropriate 	Supported	Advocacy, Accountability and Quality Improvement
40.07	 New legislation include a section analogous to section 43 of the Children's Commissioner Act (NT), requiring the Commission for Children and Young People to produce an annual report, and specify the matters that the report must address. There be an external review of the operation of the Commission for Children and Young People five years after the establishment of the Commission, examining whether the Commission: a. is fulfilling its functions b. has sufficient resources c. is making appropriate use of its resources, and d. has an organisational structure that is appropriate. 	Supported	Advocacy, Accountability and Quality Improvement
41.01	The Northern Territory Government develop a plan, in consultation with the Australian Institute of Health and Welfare, to work progressively towards complying with the Juvenile Justice National Minimum Data Set requirements within a reasonable time but not more than two years from the date of this report	Supported in Principle	Managing and Sharing Information
41.02	The Northern Territory Government establish systems necessary to enable it to produce youth recidivism statistics for all its major programs and publish that data on an annual basis.	Supported in Principle	Managing and Sharing Information
41.03	 The Commonwealth Government commission the Australian Institute of Health and Welfare to: a. develop a nationally agreed definition or definitions for the collection of youth recidivism statistics b. collect and publish statistics on youth recidivism from around Australia, and c. provide technical support to states and territories to assist their collection of data under the agreed definition. 	Noted for Action by Others	

Recomm	endation	Response	Work Program
41.04	The Northern Territory Government develop a plan to collect readily accessible data and produce comprehensive statistics on the number of young people referred to diversion programs and the outcomes of those referrals.	Supported in Principle	Managing and Sharing Information
41.05	The Northern Territory Government develop compatibility between the child protection and youth justice data systems for the efficient exchange of information.	Supported in Principle	Managing and Sharing Information
42.01	 The Northern Territory Government, as part of its review of the Care and Protection of Children Act (NT) and the Youth Justice Act (NT): 1. consider whether optimal outcomes for children can best be achieved by a single Act, and 2. establish a consultative working group, with input from children and young people who have direct experience of the child protection and youth justice systems, to guide this legislative review. 	Supported	A Legal System for Families
43.01	Specific evaluation plans be established as a mandatory component of policy and program development, and as a means of assessing effective implementation of the Commission's recommendations	Supported in Principle	Evidence- Based Practice
43.02	Outcomes from evaluation be used to establish a local evidence base to support the existence and funding of policies and programs	Supported	Evidence- Based Practice
43.03	 The proposed Commission for Children and Young People: a. monitor and report on the Northern Territory Government's implementation of the Commission's recommendation for at least five years b. prepare a report annually for tabling in Parliament, and c. establish and chair an Implementation Monitoring Committee, with representatives from the Northern Territory and Commonwealth Governments, non-government and Aboriginal organisations, research bodies and other suitable persons, to assist in preparing the annual report on implementation 	Supported in Principle	Advocacy, Accountability and Quality Improvement
43.04	COAG agree to extend the mandate of the Steering Committee for the Review of Government Service Provision to report on state and territory progress against further specific youth justice and child protection indicators, as agreed by COAG, as part of its regular Overcoming Indigenous Disadvantage report.	Noted for Action by Others	
43.05	The Children and Families Standing Committee and Children's Sub-Committee of Cabinet remain permanent bodies with a dual mandate of implementing reform, and guiding policy and operational strategy.	Supported	Coordinated Effort Towards Better Outcomes
43.06	The Children and Families Standing Committee and the Reform Management Office be run out of the Department of the Chief Minister.	Supported in Principle	Coordinated Effort Towards Better Outcomes
43.07	 A tripartite forum be established with representatives from the Northern Territory Government, Commonwealth Government and community sector, to coordinate and oversee policy and programs for children and young people in the youth justice and child protection systems. In doing so, the tripartite forum is to: a. meet at least quarterly, and b. deliver an annual report to the relevant Northern Territory and Commonwealth government ministers and boards of the member community organisations. 	Supported	Coordinated Effort Towards Better Outcomes